DOMESTIC VIOLENCE COORDINATING COUNCIL



2009

ANNUAL REPORT

and

FATAL INCIDENT REVIEW TEAM REPORT

Domestic Violence Coordinating Council

2009 Annual Report

and

Fatal Incident Review Team Annual Report

To:

Honorable Jack A. Markell Governor, State of Delaware

Honorable Myron T. Steele Chief Justice Supreme Court State of Delaware

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DOMESTIC VIOLENCE COORDINATING COUNCIL MEMBERS

The Domestic Violence
Coordinating Council is a State
agency legislatively created in
1993 to improve Delaware's
response to domestic violence.
The Coordinating Council
brings together domestic
violence service providers and
policy-level officials to identify
and implement improvements
in system response through
legislation, education, training,
and policy development.

Chairs

Hon. Patricia M. Blevins Member of the Senate Council Chair

Hon. Carl C. Danberg Commissioner Department of Correction Council Vice Chair

Members

Hon. Michael Barbieri Member, House of Representatives

Honorable Joseph R. Biden, III Delaware Attorney General

Ms. Dana Harrington Conner Member-at-Large

Dr. Matthew Hoffman Representative, Health Care Community Chief Jeffrey Horvath Representative, Law Enforcement Community

Hon. Deborah Hudson Member, House of Representatives

Hon. Chandlee Johnson Kuhn Chief Judge of Family Court

Ms. Geraldine Lewis-Loper Member-at-Large

Ms. Cindy Mercer Representative, Domestic Violence Advocacy Community

Hon. Brendan J. O'Neill The Public Defender

Hon. Vincent J. Poppiti Member-at-Large

Hon. Vivian Rapposelli Secretary, The Dept. of Services for Children, Youth, and Their Families

Ms. Margaret Reyes Member-at-Large

Hon. Lewis D. Schiliro Secretary, Dept. of Safety and Homeland Security

Hon. Liane M. Sorenson Member of the Senate Patricia Tedford Representative, Victims of Sexual Assault

Hon. James T. Vaughn, Jr. President Judge Superior Court

DVCC Staff Contact Information

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Laura M. Giles Planning Supervisor Laura.Giles@state.de.us 302-255-0410

Kenzel V. Messick Administrative Assistant Kenzel.Messick@state.de.us 302-255-0409

DVCC Agency Main Number 302-255-0405

WHO WE ARE/WHAT WE DO

The mission of the Domestic Violence Coordinating Council is to reduce the incidence of domestic violence and abuse in all its forms.

The Domestic Violence Coordinating Council is a State agency legislatively created in 1993 to improve Delaware's response to domestic violence. The Coordinating Council brings together domestic violence service providers and policy-level officials to identify and implement improvements in system response through legislation, education, training, and policy development.

Delaware Code, Title 13, Domestic Relations, Chapter 21

The Domestic Violence Coordinating Council:

- Studies court services and procedures, law enforcement procedures and protocol, and criminal justice data collection and analysis, as it relates to domestic violence.
- Effectually coordinates among agencies, departments, and the courts with victims of domestic violence and abuse.
- Promotes effective prevention, intervention, and treatment techniques based upon research and data collection.
- Recommends standards for treatment programs for perpetrators of domestic violence to the Department of Health and Social Services, Department of Services for Children, Youth, and Their Families, and the Department of Correction.
- Reviews and comments upon legislation relating to domestic violence introduced in the General Assembly at the request of any member of the General Assembly or on its own initiative.
- And, improves the response to domestic violence and abuse to reduce the incidents thereof.

Much of our work is done through subcommittees made up of Council members, staff, service providers, policy-level officials, and community members. This collaborative approach has helped us to implement new policies, establish supportive ties in the community for victims of violence, and provide educational tools for all members of the community.

MESSAGE FROM THE CHAIRS



Hon. Patricia M. Blevins State Senate Chair



Hon. Carl C. Danberg Commissioner Department of Correction Vice Chair

We are pleased to present the 2009 Annual Report of the Domestic Violence Coordinating Council. This year's report is larger as we combined our two annual publications, the DVCC Annual Report and the Fatal Incident Review Team Report into one document. We encourage you to review both reports, as they contain different but equally important information.

The Coordinating Council continues to focus efforts in the area of Domestic Violence and Youth. During the past year, staff provided training on Healthy Relationships to over 500 high school students and the Legislative Subcommittee drafted and passed Senate Concurrent Resolution 21, which establishes A Teen Dating Violence Task Force. Another DVCC bill which passed this year, Senate Bill 33, qualifies that children can witness an act of domestic violence by sound as well as sight, acknowledging that a child only hearing a violent act, may nonetheless be a witness who is emotionally impacted.

Our Subcommittees continue to work on numerous issues and collaborated with Law Enforcement, the Medical Community, and Immigration advocates and officials on several Statewide trainings. During the past year, Council members voted to establish the Domestic Violence and Elderly Subcommittee. The new Subcommittee will work closely with the Attorney General's Senior Protection Unit to identify gaps in services and implement changes to improve system response for elderly victims of domestic violence.

In closing, we thank our parting members for their good work and welcome our new members to the Council. And, on behalf of the Domestic Violence Coordinating Council, we thank all those who participate in the efforts to improve Delaware's response to domestic violence and reduce the incidents thereof.

MESSAGE FROM THE EXECUTIVE DIRECTOR



Bridget V. Poulle Executive Director

DVCC STAFF



Cynthia M. Boehmer Project Coordinator



Cheryl M. Cooper Trainer/Educator



Laura M. Giles Planning Supervisor



Kenzel V. Messick Administrative Assistant

The goal of Domestic Violence Coordinating Council (DVCC) is to improve Delaware's response to domestic violence. Responding effectively to the many needs of those impacted by domestic violence requires the participation of an entire community. Much of our work is done through subcommittees made up of Council members, staff, service providers, policy-level officials, and community members. This collaborative approach has helped us to implement new policies, establish supportive ties in the community for victims of violence, and provide educational tools for all members of the community.

During the past year, the Children and Domestic Violence Subcommittee members developed a Statewide Directory of Services for Children Exposed to Domestic Violence. This directory was sent to school nurses, advocacy centers, wellness centers, intake workers, Delaware Helpline, and Probation & Parole victim services. Members of the Immigration Subcommittee created a Guide for Domestic Violence Advocates Working with Immigrant Victims. These informational guides are available on the DVCC website. Also, thanks to the combined efforts of the Public Awareness and Education Subcommittee and the Medical Subcommittee, the domestic violence resource poster underwent a well needed revision. The updated DV Resource Poster was distributed to physician offices, clinics, wellness centers, and hospitals throughout the State.

No one agency, no single government, and no particular sector can, by itself, end domestic violence. Our continued collaboration is necessary to further address the causes of domestic violence and to ensure that those impacted by domestic violence receive the appropriate response and services needed to assist them.

I would like to thank our Chair, Senator Patricia Blevins, Vice Chair, Commissioner Carl Danberg, and all the members of the Coordinating Council for their steadfast commitment to ending domestic violence in Delaware. I also want to thank the DVCC staff, the members of the Subcommittees, and our community partners whose hard work reflects a shared determination to eliminate domestic violence.

LEGISLATIVE UPDATES - STATE OF DELAWARE

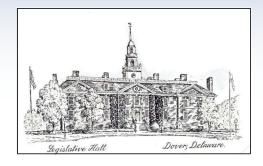
The following bills were passed by the 145th Delaware General Assembly:

Senate Bill (SB) 33

AN ACT TO AMEND TITLE 11 OF THE DELAWARE CODE RELATING TO SPECIFIC OFFENSES.

This Legislation qualifies that the child can be a witness to an act of domestic violence by sound as well as sight, acknowledging that a

child may have only heard the violent act from another room, but nonetheless be a witness who is emotionally impacted by it.



Primary Sponsor: Senator Patricia M. Blevins Date Passed: 5/12/2009

House Bill (HB) 46

AN ACT TO AMEND TITLES 10 AND 11 OF THE DELAWARE CODE RELATING TO RECORDS OF ARREST AND PROSECUTION.

This legislation excludes certain criminal convictions from mandatory expungement and discretionary expungement following a pardon.

Primary Sponsor: Representative Deborah Hudson Date Passed: 7/1/2009

House Bill (HB) 146 w/SA 2

AN ACT TO AMEND TITLE 13 OF THE DELAWARE CODE RELATING TO DOMESTIC VIOLENCE.

This Legislation allows, but does not require, the Domestic Violence Fatal Incident Review Team (FIRT) to review near deaths resulting from domestic violence. This bill does not otherwise modify the existing procedures for FIRT reviews and investigations of deaths resulting from domestic violence.

Primary Sponsor: Representative Melanie George Marshall Date Passed: 6/29/2009

House Bill (HB) 147

AN ACT TO AMEND TITLE 10 OF THE DELAWARE CODE RELATING TO COURTS AND JUDICIAL PROCEDURE.

This legislation adds "stepson" and "stepdaughter" to the list of what constitutes a family member for purposes of family court proceedings, including Protection From Abuse proceedings.

Primary Sponsor: Representative Melanie George Marshall Date Passed: 6/18/2009

LEGISLATIVE UPDATES - STATE OF DELAWARE

Senate Bill (SB) 116

AN ACT TO AMEND TITLE 13 OF THE DELAWARE CODE RELATING TO THE COMPOSITION OF THE DOMESTIC VIOLENCE COORDINATING COUNCIL.

Because an increasing amount of the work undertaken by the Domestic Violence Coordinating Council is legislative in nature, this bill seeks to modify the composition of the Council in order to ensure broad, bipartisan representation from the General Assembly.

Primary Sponsor: Senator Patricia M. Blevins Date Passed: 6/24/2009

Senate Bill (SB) 117

AN ACT TO AMEND TITLE 13 OF THE DELAWARE CODE RELATING TO THE DOMESTIC VIOLENCE COORDINATING COUNCIL AND PROXY VOTING.

This legislation would allow members of the Domestic Violence Coordinating Council to appoint a proxy member if they will be out of the State or physically disabled for a period of three months or longer.

Primary Sponsor: Senator Patricia M. Blevins Date Passed: 6/24/2009

House Bill (HB) 181

AN ACT TO AMEND TITLE 11 OF THE DELAWARE CODE RELATING TO CRIMES & CRIMINAL PROCEDURE.

Under current law, an individual being detained in default of bail, or without bail, cannot be charged with the crime of Breach of Conditions of Release if the individual breaches the conditions imposed by the court in connection with the setting of bail (e.g., by contacting the victim's family when no contact is a condition of bail). This Act adds penalties for breaching any pre-trial condition imposed by a court when the breach occurs while the accused is being detained in default of bail or in lieu of bail. The penalties imposed under this Act are identical to the existing penalties in § 2113, Title 11 of the Delaware Code for persons who breach the conditions of bail while released on bail.

Primary Sponsor: Representative Michael A. Barbieri Date Passed: 7/1/2009

Senate Concurrent Resolution (SCR) 21

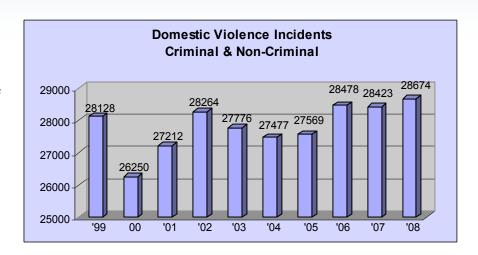
ESTABLISHING A TASK FORCE TO EVALUATE AND MAKE RECOMMENDATIONS OF POLICIES RELATING TO TEEN DATING VIOLENCE EDUCATION IN SCHOOLS.

This Resolution establishes a Teen Dating Violence Task Force to evaluate and make recommendations on policies for Teen Dating Violence Awareness Education in Delaware.

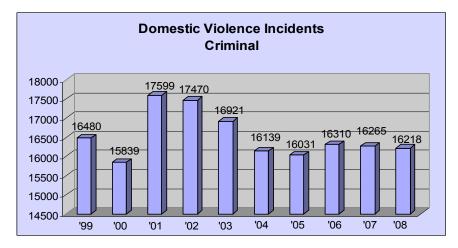
Primary Sponsor: Senator Liane Sorenson Date Passed: 6/23/2009

DOMESTIC VIOLENCE STATISTICS

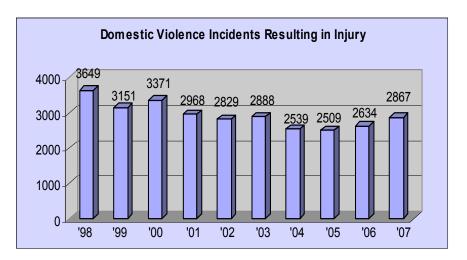
In calendar year 2008, as reported by the State Bureau of Identification, the total number of domestic violence incidents in Delaware was 28,674 (combined criminal and non-criminal).



In calendar year 2008, the total number of domestic violence criminal incidents was 16,218.

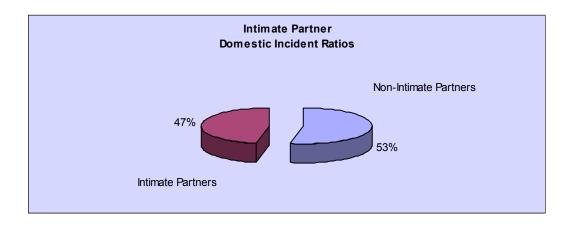


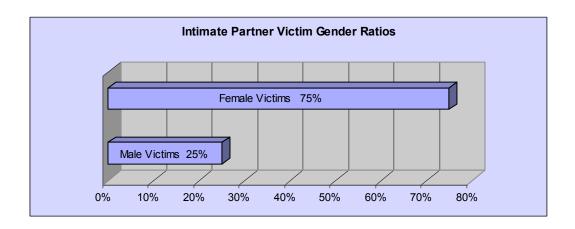
Of the 16,218 criminal incidents, 2,867 resulted in physical injury.

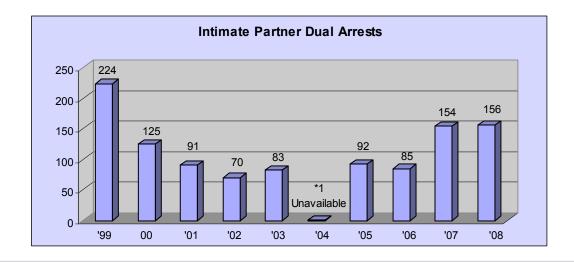


INTIMATE PARTNER STATISTICS

The term "Intimate Partner" includes current and former spouses, current and former dating couples with or without a child in common and dating couples. Intimate partners may be the same gender.







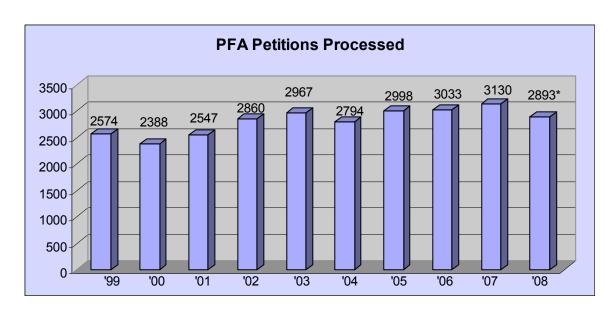
PROTECTION FROM ABUSE STATISTICS

What is an Order of Protection From Abuse?

An Order of Protection From Abuse is an order of Family Court ordering someone to stop abusing another person, and may include other relief, such as ordering the abuser to stay away from the person being abused. Abuse is defined as any threatening or harmful conduct including serious emotional harm.

Who can file for Protection From Abuse?

Spouses, ex-spouses, family members, persons who lived together when the abuse occurred, persons living together as a couple, with or without a child/children, or persons living separate and apart with a child/children in common, or persons (includes same sex) in a current or former substantive dating relationship may file for an Order of Protection from Abuse. Also, the Division of Child Protective Services acting in the interest of a minor child may file a petition alleging domestic violence; or the Division of Adult Protective Services acting in the interest of an infirm adult may file a petition alleging domestic violence; or parents/guardians may file a petition on behalf of their teens who are in abusive relationships.

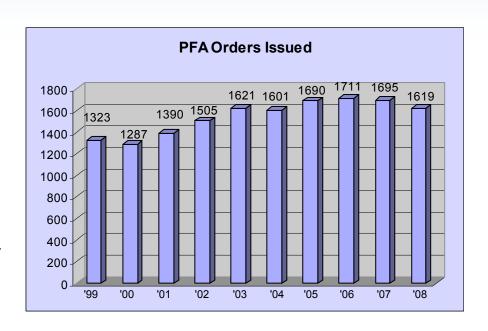


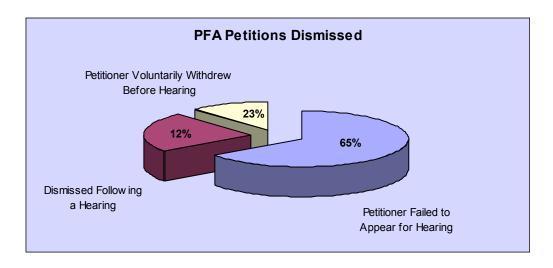
Family Court processed 2,893 Protection From Abuse Petitions (PFA), Statewide in 2008.

*The 2,893 includes the additional 1,459 Ex-Parte Orders (Temporary 10-Day Emergency Order) issued in 2008.

PROTECTION FROM ABUSE STATISTICS

In 2008, there were 1,619
Final Protection From Abuse
Orders issued Statewide.
Protection Orders issued may
provide the following relief for
victims: no contact with the
Petitioner, exclusive use of the
home or possessions,
temporary custody, child
support or support for the
Petitioner, payment of
expenses, surrender of
firearms, counseling, and other
relief that may help to prevent
future violence.





Of the 2,893 petitions processed, 1,619 PFA Orders were issued. The remaining 1,274 petitions were dismissed. A Protection From Abuse petition dismissal can occur one of three ways -

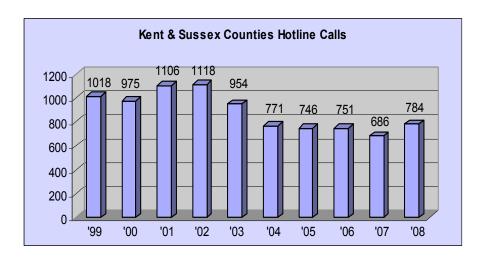
- The petitioner fails to appear for the hearing (824),
- Petitioner voluntarily withdraws the petition before the hearing (301),
- Or, Dismissed following a hearing where abuse was not found by a preponderance of evidence (149).

HOTLINE STATISTICS

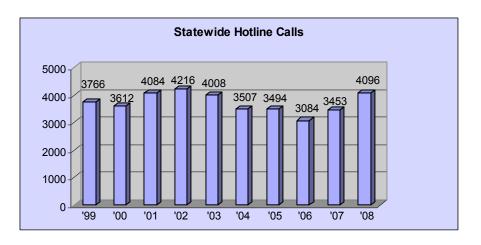
In 2008, there were 3,312 calls to the domestic violence hotline in New Castle County. This is an increase of 545 calls and is the highest number of hotline calls in ten years.



In 2008, there was a total of 784 calls to domestic violence hotlines in Kent and Sussex Counties. This is an increase of 98 calls and is the highest number of hotline calls since 2003.

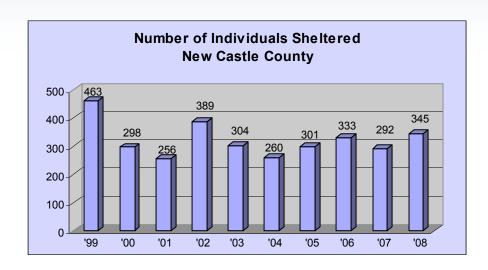


In 2008, there were a total of 4,096 calls received by domestic violence hotlines, Statewide. The average number of hotline calls is 3,732.

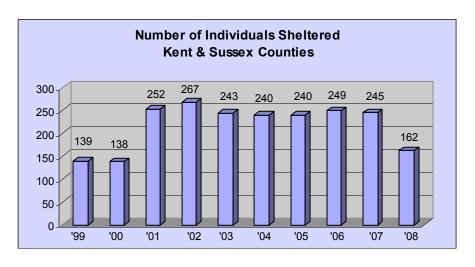


SHELTER STATISTICS

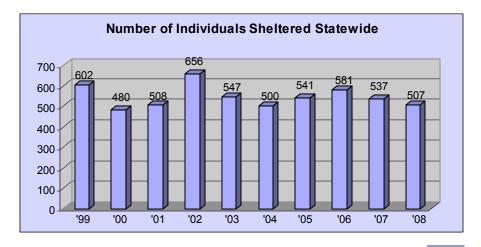
In New Castle County, 345 individuals were provided shelter in 2008. Of the 345 individuals provided shelter, 225 were women and 120 were children.



In Kent and Sussex Counties, the total number of individuals sheltered in 2008 was 162. Of the 162 provided shelter, 88 were women and 74 were children.



In 2008, 507 women and children received shelter services in Delaware. The average number of individuals sheltered in Delaware's domestic violence shelters is 546.



Domestic Violence Advocacy Programs

The Victim Advocacy Programs help victims of domestic violence navigate their way through the court system. Trained advocates assist victims with safety planning, answer questions about the court process, assist in filing petitions and provide a supportive presence at court hearings. Services are provided in Family Court in all three counties.

New Castle County	Kent County	Sussex County
Individuals Served:	Individuals Served:	Individuals Served:
685	409	399

Family Visitation Centers

In collaboration with the State of Delaware and two private non-profit organizations, Family Visitation Centers help address custody and visitation issues in families with a history of domestic violence. Statewide, five Centers provide a safe, neutral setting for monitored exchange of children for off-site visitation or supervised on-site visitation.

1	Child, Inc. New Castle County	Turning Point Kent & Sussex Counties
Visitation Exchanges: Group Visits:	805 710	1,290 638
Individual Supervised Visits:	473	698
Children Served:	164	94
Parent/Caregivers Served:	235	198









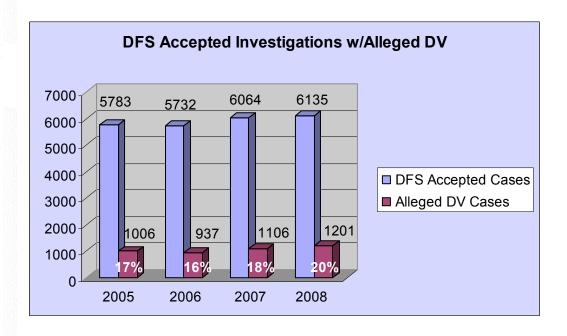






The Division of Family Services screens for domestic violence when a report is made, during an investigation, and when a case is active for treatment. These statistics represent the total number of child abuse, neglect and dependency reports that met the criteria for investigation and that also alleged domestic violence.

DFS Accepted Investigations With Alleged Domestic Violence

















The Child Development Community Policing (CDCP) Program is a mental health program provided by the Delaware Division of Services to Children, Youth and Their Families. This program was originally developed by Yale University to embed Mental Health clinicians with Law Enforcement. The clinicians respond to traumatic and other serious situations that would reasonably impact on a Child's Mental Health. These incidents include: witnessing homicides, rapes, assaults, domestic violence, and other life threatening events.

In 2008, the CDCP Program Provided Service to 198 Children. Of those, 49 children received services for DV related incidents.

Children/Adolescents Exposed to DV Children Centered DV Treatment

New Castle County (Helping Children Heal):

Children/Adolescents Served:	135
Parent/Caretakers Served:	<u>153</u>
Total	288

Kent and Sussex Counties

(Turning Point):

Total	169
Parent Caretakers Served:	<u>79</u>
Children/Adolescents Served:	90

(Crossroads of Georgetown):

Children/Adolescents Served:	32
Parent/Caretakers Served:	<u>25</u>
Total	57

Probation & Parole has a specialized DV Unit in each county. Domestic violence cases are assigned to the DV Units based on criteria, including offenses, victim/offender relationships, and active PFA orders. The philosophy of the DV Unit is to hold the offender accountable and to maintain victim safety. In addition to specialized DV Probation Officers, each office has a Domestic Violence Victim Liaison.

Department of Correction Probation and Parole Supervised Domestic Violence Offender Data

New Castle County Supervision

Number of DV Offenders: 646

Number of Probation Officers Assigned to DV Cases: 10

Probationer/Probation Officer Ratio: 65:1 Number of Victims Served by DV Liaison: 239

Kent County Supervision

Number of DV Offenders: 355

Number of Probation Officers Assigned to DV Cases: 6

Probationer/Probation Officer Ratio: 59:1 Number of Victims Served by DV Liaison: 283

Sussex County Supervision

Number of DV Offenders: 299

Number of Probation Officers Assigned to DV Cases: 5

Probationer/Probation Officer Ratio: 60:1 Number of Victims Served by DV Liaison: 42*

^{*} Liaison position was vacant for most of the reporting period.

DVCC SUBCOMMITTEES & OTHER DVCC COMMITTEES

Children and Domestic Violence

Chairs: Hon. Deborah Hudson and Hon. Vivian Rapposelli

Staff: Laura M. Giles

Criminal Justice

Chairs: Hon. James T. Vaughn, Jr., and Chief Jeffrey Horvath

Staff: Laura M. Giles

Elderly and Domestic Violence

Chairs: Hon. Joseph R. Biden, III, and Geri Lewis-Loper

Staff: Cheryl M. Cooper

Immigration, Northern & Southern Delaware

Chair: Margaret Reyes Staff: Cynthia Boehmer

Legislative Drafting and Review

Chairs: Hon. Patricia M. Blevins and Hon. Joseph R. Biden, III

Staff: Bridget V. Poulle

Medical

Chairs: Dr. Matthew Hoffman

Staff: Cheryl M. Cooper and Cynthia Boehmer

Public Awareness/Education

Chairs: Hon. Liane M. Sorenson, Geri Lewis-Loper and Cindy Mercer

Staff: Cheryl M. Cooper and Cynthia Boehmer

Treatment

Chairs: Hon. Carl C. Danberg, Hon. Michael Barbieri, and Patricia Tedford

Staff: Bridget V. Poulle

Other DVCC Committees

Batterers' Intervention Certification Panel (Staff: Cynthia Boehmer)

Downstate Domestic Violence Committee (Staff: Cynthia Boehmer)

Fatal Incident Review Team (Staff: Laura Giles)

Chairs: Hon. Vincent J. Poppiti and Dana Harrington Conner, Esq.

Law Enforcement Training Working Group (Staff: Cheryl Cooper and Laura Giles)

DELAWARE FATAL INCIDENT REVIEW TEAM REPORT

2009

The History of the Purple Ribbon

The Battered Women's Movement twenty-two years ago designated the Purple Ribbon as the emblem that represents countless lives lost to domestic violence. The explanations of why the Movement chose this color and when the formal use of the ribbon became widespread are various. However, one narration, believed by many, is as follows:

"There was a woman from the Midwest in the 1980's, who had left her abusive relationship and had worked her way to being a director of the battered women's program in her community. Her batterer was in jail, but he had been released on a temporary furlough. During his release, he crossed state lines and found her and killed her in her home. The woman's name was Lisa Bianco, and she was loved and sorely missed by those who knew her. Her friends and family wanted to remember the life of this beloved woman and chose to wear her favorite color in her honor - the color purple."

This tragic and unfortunate incident led to the Purple Ribbon's unofficial use by domestic violence advocates before any awareness campaign ever existed.

From small beginnings are borne great fruits, and this is very much the case with the Purple Ribbon. At the beginning, scant numbers of communities used the Purple Ribbon to support the victims of domestic violence and their families. Today its widespread use has propelled the visibility of the movement to end domestic violence - regardless of age, gender identity, religion, race, ethnicity, nationality, income, or education.

Importantly, it shattered the silence about domestic violence, family violence, and violence in society. The message that the Ribbon puts into words is that domestic violence should be and must be stamped out of our global culture. Its presence in homes, churches, schools, workplaces and communities helps empower the message behind the Ribbon. In speaking for victims, survivors, and families, the Purple Ribbon ultimately represents the undying commitment of many women and men not to let those deaths and abuses continue.

¹ Mountain Times, "October is Domestic Violence Awareness Month" October 2004

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Introduction

Domestic violence continues to be a devastating problem and deaths resulting from this crime are the ultimate acts of abuse. In 2008, the Domestic Violence Coordinating Council (DVCC) identified 16 domestic violence fatal incident cases, resulting in 16 deaths. In some of these cases the victims had taken steps to protect themselves and/or their families from their abusive partner. Despite their efforts, some victims and/or the people they loved died from the hands of the abusive partner.

The Domestic Violence Coordinating Council's Fatal Incident Review Team's purpose is to review domestic violence fatalities, once prosecution has been completed, in order to reduce domestic violence deaths in the future.

The Review Team members are dedicated professionals who conduct system audits of State agencies and private organizations that had contact with the deceased victim and/or the alleged perpetrator to assess the system's response. Other relevant persons are invited to serve on an ad hoc basis and participate as full members of the Team when it is determined that they possess pertinent information in a particular case. Ad hoc members can include, but are not limited to, private attorneys, public defenders, probation and parole, therapists, victim service workers, caseworkers, and representatives from other relevant agencies.

Team members (or their designee) are responsible for providing information documented by their agency or discipline which is specific to the case under review. Team members also serve as a resource by providing general information regarding their agency or discipline; such as, explanation of legal issues, types of services available for victims, or overview of court procedures.

Although the domestic violence fatality reviews are retrospective in nature, their purpose is prospective. Reviews focus on identifying trends, patterns and obstacles in services, assessing agency interventions, and, most importantly, developing practical recommendations aimed at improving the system and preventing future injury and death.



Review Team Members & Participants

Co-Chairs

Honorable Vincent J. Poppiti, Domestic Violence Coordinating Council

Dana Harrington Conner, Domestic Violence Coordinating Council

Members and Participants

Honorable Joseph R. Biden, III, Attorney General

Vivian Rapposelli, Secretary, Dept. of Services for Children, Youth and Their Families

Honorable Chandlee Johnson Kuhn, Chief Judge Family Court

Lillian Lowery, Secretary of the Department of Education

Honorable Alan Davis, Chief Magistrate Justice of the Peace Courts

Cindy Mercer, Victim Advocate Appointed by the DVCC

Rita M. Landgraf, Director of the Division of Substance Abuse and Mental Health

Chief Michael Capriglione, Delaware Police Chiefs' Council

Maria Knoll, Attorney General's Office

Leann Summa, Family Court

Perry Allfather, Probation and Parole/Dept. of Correction

Alan Grinstead, Department of Correction

Sgt. Randy Fisher, Delaware State Police

Sgt. Patricia Davies, New Castle County Police

Det. Anthony Harris, Wilmington Police Department

Linda Shannon, Division of Family Services

Anna Lewis, Justice of the Peace Courts

Lynda Lord, Division of Health and Social Services

Debbie Reed, Delaware State Police, Victim Services

Kathy Goldsmith, Department of Education

Laura Giles, Domestic Violence Coordinating Council



Review Team Process

In an attempt to ensure that no domestic violence fatality escapes review, the Fatal Incident Review Team has adapted the following broad definition of domestic violence, which is similar to the definition used by the Department of Justice.

Domestic Violence is any abusive act between family members, husband and wife, ex-husband and wife, intimate cohabitants, former intimate cohabitants, dating couples, and former dating couples. Abusive acts include physical, sexual, and emotional abuse, threats of abuse, and destruction of property. Domestic violence shall also include abusive acts in which an individual who has a relationship with the domestic violence victim is killed as a result of the offender's actions. The offender and victim in a domestic violence case may be of the same sex. The death of a minor will only be reviewed where the minor's parents or guardians were involved in an abusive relationship and the minor's death is directly related to that abuse.

The Review Team meets monthly; however, no case may be reviewed until prosecution is completed in criminal cases and authorized by the Attorney General's Office. During a review, each team member completes a data sheet providing information regarding his/her agency's contact with the victim and/or perpetrator. Prior to the review, members also provide any documents maintained by their agency concerning a particular case to staff. Staff then reviews all documents and provides the team with a time line of events. In addition, staff provides copies of each participating agency's documents which are available one hour prior to the meeting for review by panel members. Files are confidential and therefore cannot be distributed.

Legislation mandates confidentiality requirements in the review process and any records created therein are exempt from the provision of the Freedom of Information Act. Therefore, all records of the reviews are confidential and are maintained in the DVCC office and may only be used by the Domestic Violence Coordinating Council in the exercise of its proper function.



Domestic Violence Fatal Incident Cases

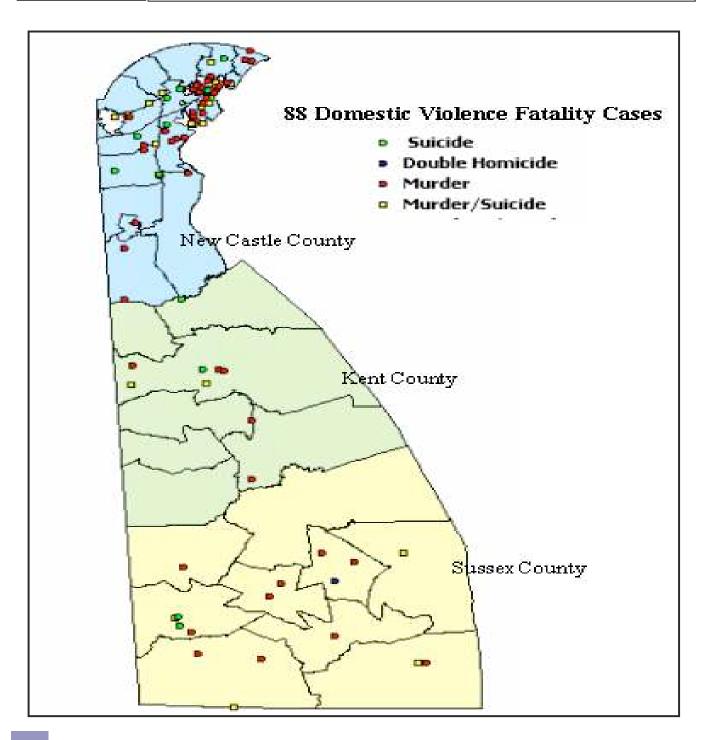
The information contained in this report represents cumulative data collected from 88 case reviews, which occurred over a period of 12 years. The fatality cases contained in this report occurred between 1996 and 2008. However, since cases cannot be reviewed until prosecution is completed, not all of the cases that occurred between 1996 and 2008 appear in this report (13 Del. C. Section § 2105).

88 Domestic Violence Fatal Incident Cases Resulting In 111 Deaths

Homicide Victims	Perpetrator Suicides Following Homicide	Suicides	Undetermined Victim Deaths
77	19	14	1

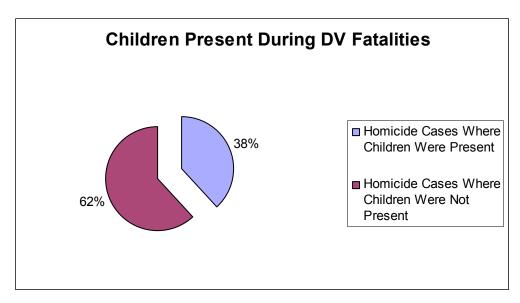


Location of the 88 DV Fatality Cases

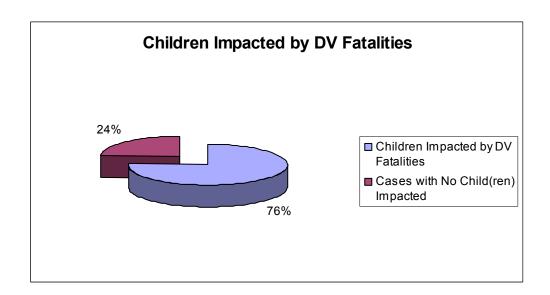




Impact of Domestic Violence on Children



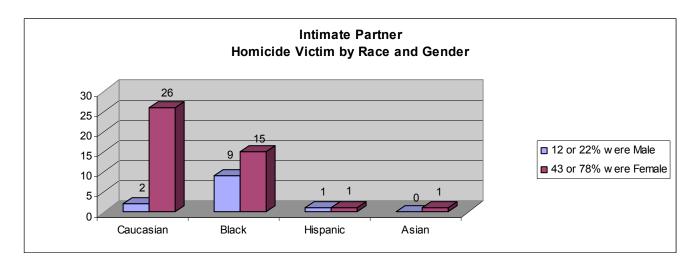
Children were present in 33 or 38% of the 88 cases reviewed in this report. This represents a total of 50 children present when the fatality occurred.



Children were impacted in 67 or 76% of the 88 cases reviewed in this report. This represents a total of 89 children who lost a parent(s) due to domestic violence.

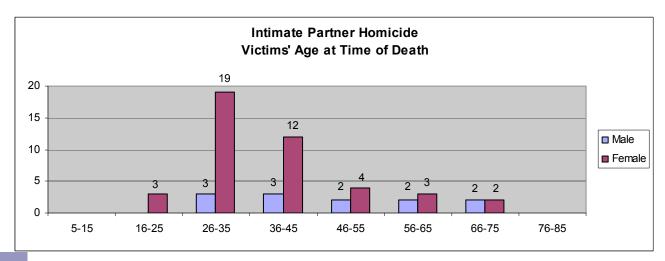


The term "Intimate Partner" includes current and former spouses, current and former dating couples with or without a child in common and dating couples. Intimate partners may be the same gender.

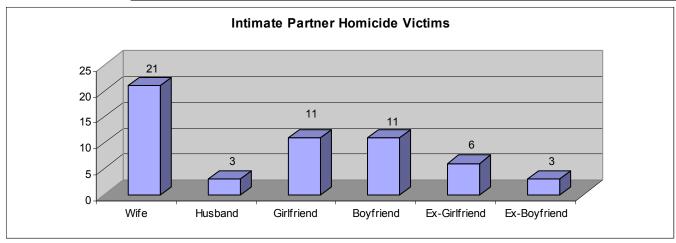


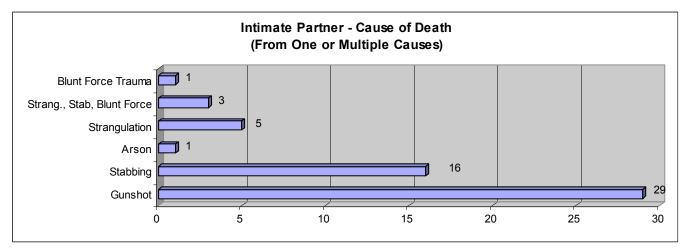
Of the 77 homicide deaths included in this report, 55 were the result of "Intimate Partner" homicide.

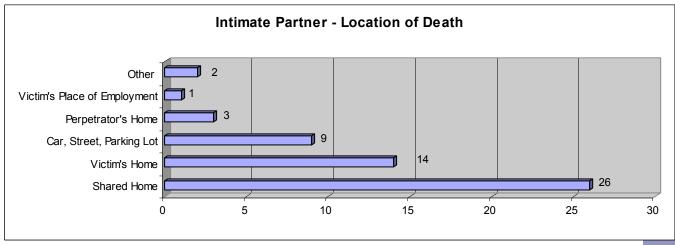
Of those 55 deaths, 43 or 78% of the victims were female and 12 or 22% of the victims were male.





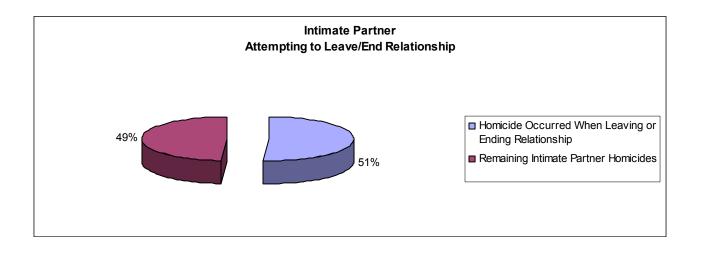




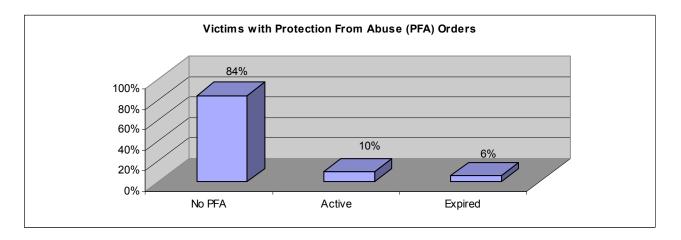




Of the 55 "Intimate Partner" homicides, 28 or 51% of the homicides occurred when the victim attempted to leave or had ended the relationship with the perpetrator.



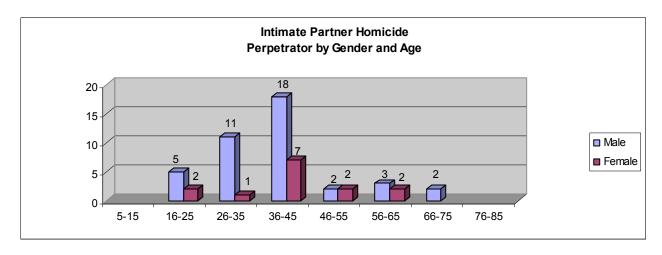
Of the 88 cases in this report, 74 or 84% of the victims did not have a Protection From Abuse Order.





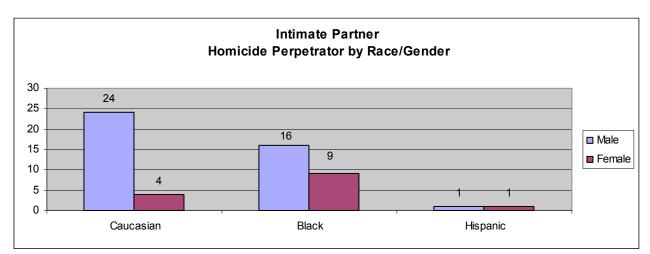
Of the 55 "Intimate Partner" homicide perpetrators, 41 were male.

Of those 41, 18 or 33% were between 36-45 years of age.



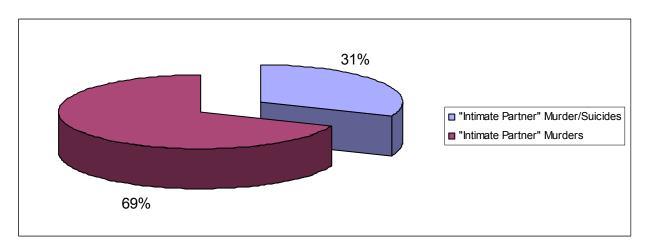
There are 55 "Intimate Partner" homicides in this report.

Of those, 41 or 75% of the perpetrators were male and 14 or 25% of the perpetrators were female.

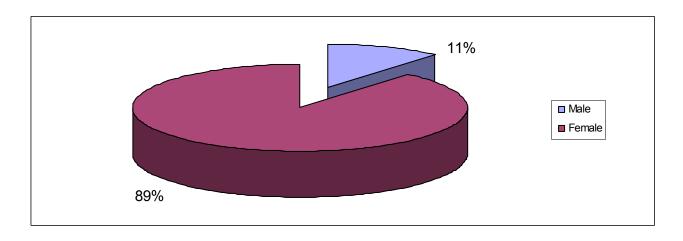




The term "Murder/Suicide" are those cases where the perpetrator murdered the victim and then committed suicide.



Of the 55 "Intimate Partner" fatalities, 17 or 31% resulted from murder/suicide.

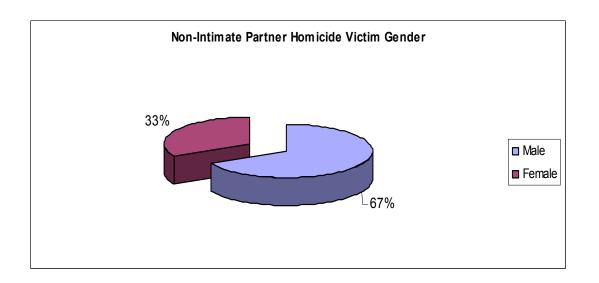


There were 19 murder/suicide cases.

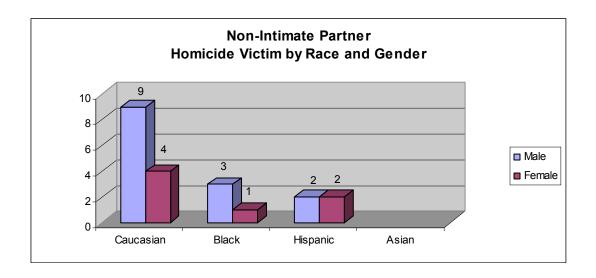
Of those, 17 or 89% of the perpetrators were male and 2 or 11% were female.



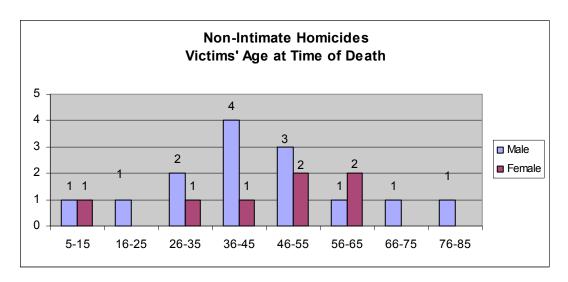
A "Non-Intimate Partner" is an individual not included as an intimate partner; such as parent/child, brother/sister.



Of the 77 homicides, 21 were "Non-Intimate Partner" homicides.



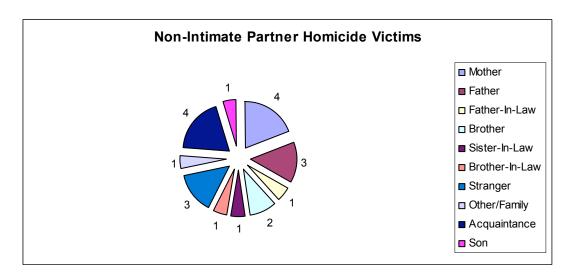




Of the 21 "Non-Intimate Partner" homicides, 7 victims were female.

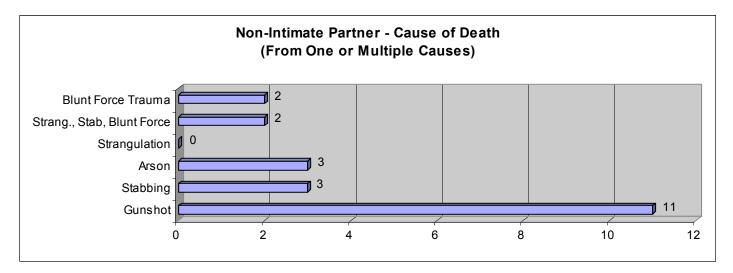
Of the 7 female victims, 2 or 29% were between 46-55 years of age.

Of the 21 "Non-Intimate Partner" homicides, 4 or 19% were mothers who were murdered by their sons.



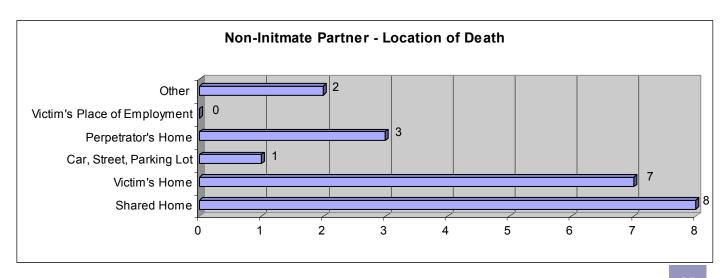


Non-Intimate Partner Data



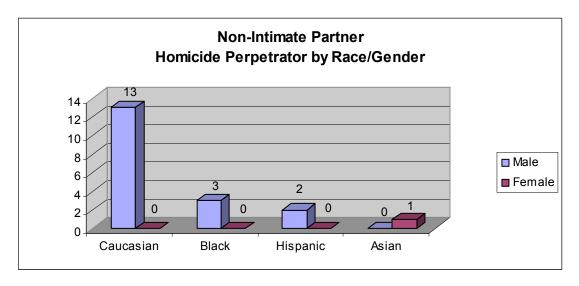
Of the 21 "Non-intimate Partner homicides, 11 or 52% were killed by a gunshot.

Of those 21 deaths, 8 or 33% occurred in the victim's home.





Non-Intimate Partner Data

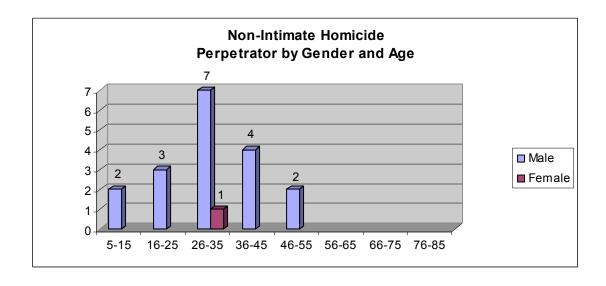


There are 21 "Non-Intimate" Partner homicides in this report.

There were 19 perpetrators responsible for these deaths

and 18 were male.

Of the 18 male perpetrators, 7 or 39% were between 26-35 years of age.



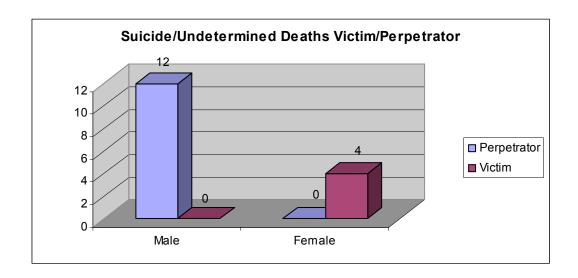


Domestic Violence Related Suicides/Undetermined Deaths

The term "Domestic Violence Suicide" are victims or perpetrators who have taken their own lives and who have had a significant history of abuse by/towards their loved one.

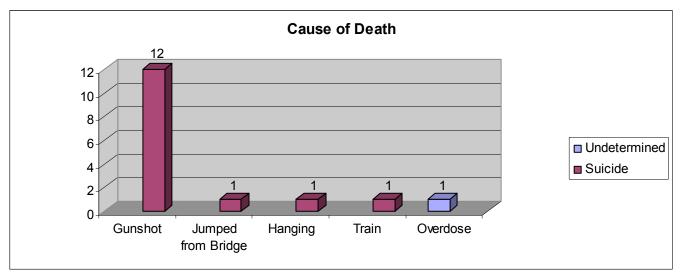


There were 15 related DV Suicides and 1 Undetermined cause of death.



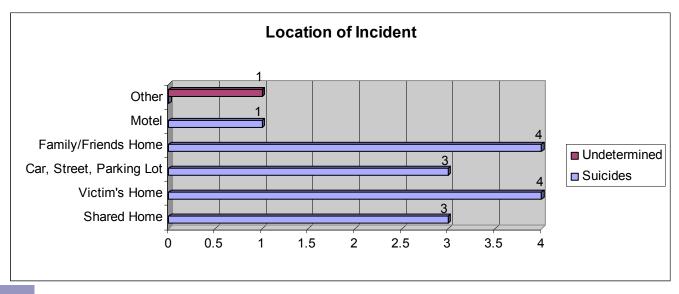


Domestic Violence Related Suicides/Undetermined Deaths



Of the 16 domestic violence related suicides/undetermined deaths, 12 or 75% of the deaths were a result of a firearm.

4 or 25% of the victims committed suicide in a family/friend's home.





The ultimate purpose for reviewing domestic violence fatalities is to reduce the incidence of such deaths. At the end of each case review, following the presentation of information, team members are asked if they have any recommendations for improving the system response to domestic violence.

The 2008 FIRT Recommendations were sent to relevant agencies and organizations throughout the State. The Responses to those Recommendations are listed below in **BOLD.**

The Domestic Violence Coordinating Council is extremely grateful to the participating agencies for their commitment towards the mission to improve the system's response to domestic violence. We are fortunate to have the high level of co-operation demonstrated by the agencies' response to the Fatal Incident Review Team's recommendations.

Courts

Recommendation:

Family Court should order an assessment/counseling in cases where there is evidence of physical/sexual abuse.

Family Court Response:

In matters of child custody, Family Court follows the provisions of the Child Protection from Sex Offenders Act and the Child Protection from Domestic Violence Act found in Chapter 7A of Title 13.

Recommendation:

A Family Court Judge shall be assigned to all custody and guardianship matters involving a child(ren) following a DV homicide when one parent is a suspect in the homicide of a parent.

Family Court Response:

The Family Court will assign all such cases to a Family Court Judge.



Law Enforcement

Recommendation:

All Law Enforcement agencies in Delaware should require officers to sign warrants in domestic violence cases, whether the defendant is present or has fled the scene, if a violent act has been committed or threatened.

<u>Delaware State Police Response:</u> According to the policy of the Delaware State Police, officers are encouraged to sign warrants in misdemeanor domestic violence cases. It is the practice of the Delaware State Police that all officers sign warrants in misdemeanor domestic violence cases. An addition will be made to the current policy in the Delaware State Police Divisional Manual in 2009. The police will require investigating officers to sign all misdemeanor domestic violence warrants. It is already the policy of the Delaware State Police for investigating officers to sign domestic violence felony warrants.

New Castle County Police Response:

Mandating officers to sign warrants in all misdemeanor domestic violence cases would have a devastating effect on this department's ability to provide prompt, quality service to the citizens we serve. In 2008 alone, New Castle County Police handled 10,592 domestic cases. This number reflects 7,370 criminal cases and the 3,222 non-criminal domestic cases that we investigated. The New Castle County Police has a strict domestic violence policy that recognizes the need for enforcement intervention when the victim is unwilling, reluctant, or unable to pursue the matter themselves. We stand by our police and are proud of the services we provide to victims of domestic violence. The time involved to sign all domestic related misdemeanor warrants would have each officer spending more time in the court systems and not servicing the numerous complaints on the streets. We are adamantly opposed to any policy that would mandate officers to sign warrants in all misdemeanor domestic violence cases.



Law Enforcement—Continued

Wilmington Police Response:

The Wilmington Police Department is presently looking into the issue of requiring our officers to sign warrants for misdemeanor related warrants, this will be reviewed by our Policy Board and the City Solicitor's Office. If agreed upon, it will be placed within Directive 6.19 of our Police Officer's Manual.

Dover Police Response:

The Dover Police Department requires by policy that officers obtain warrants in a domestic violence complaint for a subject even if they are not present if the facts would have led the officer to arrest the defendant for the offense.

Recommendation:

Law Enforcement shall make a referral to DFS when there is a domestic violence homicide and either the perpetrator or the victim has children.

Delaware State Police Response:

The Delaware State Police makes immediate notification to the Division of Family Services in domestic violence fatality cases where the parties have children. The Delaware State Police will continue to work within the guidelines established in the Memorandum of Understanding between the Department of Services for Children, Youth, and Their Families, Delaware Police Departments, and the Department of Justice. The original MOU was established in 1989 and revised in 1998. The MOU is currently under revision.

Dover Police Response:

The Dover Police Department requires by policy; whenever there is a Domestic Violence Homicide, and either the Victim or the Perpetrator has children in the household, Law Enforcement shall immediately notify DFS as well as Victim Services. Victim Services will then follow up with DFS and ensure that the child receives a clinical assessment through the DFS system.



Law Enforcement—Continued

New Castle County Police Response:

New Castle County Police currently notifies Division of Family Services regarding domestic violence homicides. As a matter of policy and procedure, the investigating officer or detective will notify DFS. In many cases, it is the case worker from our Victim Services Program that will make notification to DFS and stay in contact with the case worker that is assigned to that particular investigation.

Wilmington Police Response:

The Wilmington Dept. of Police presently makes notifications to DFS when a Domestic Related Homicide occurs. We also encourage our officers to sign misdemeanor warrants in domestic related incidents. Regarding the presence of children at a Domestic Related Homicide, our Department refers the children to our CDCP program as well as placing a referral to DFS.

Victim Services

Recommendation:

When a referral is made by Law Enforcement to Victim Services following a domestic violence homicide and either the perpetrator or the victim has children, Victim Services shall make a referral to DFS for a clinical assessment of the child.

Delaware Victim Services Response:

Victim Services will continue to make immediate notification to the Division of Family Services in domestic violence fatality cases where the parties have minor children unless the investigating officer has already done so.



Victim Services—Continued

New Castle County Victim Services Response:

New Castle County Police Victim Services is notified of all homicide cases that involve children and the dynamics of the family structure. Victim Services routinely will contact DFS with information regarding the children that were contacted or identified through the investigation. Victim Services will provide the basic services needed to the child and the families involved, however, DFS will establish if a clinical assessment of the child is needed. It is a joint effort made by the Victim Services advocate and DFS to ensure the child's needs are obtained.

Wilmington Victim Services Response:

The Wilmington Dept. of Police presently makes notifications to DFS when a Domestic Related Homicide occurs. We also encourage our officers to sign misdemeanor warrants in domestic related incidents. Regarding the presence of children at a Domestic Related Homicide, our Department refers the children to our CDCP program as well as placing a referral to DFS.

Dover Police Victim Services Response:

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Department of Justice

Recommendation:

The Attorney General's Office should attend VOP hearings where a felony DV offender is charged with violating their probation.

Department of Justice Response:

Department of Justice notes that the recommendations is ambiguous. It could mean, (1) Attend Probation Hearings when a defendant has new felony DV charges and is on probation in one of the courts for something else; Or, (2) Attend probation hearings in Superior Court when the underlying conviction is for felony DV; Or, (3) Attend probation hearings wherever when the offender has a felony DV conviction somewhere on his/her history. Department of Justice notes that it does not have the resources to do any of the three as a matter of course. Department of Justice further notes that, notwithstanding the lack of resources, when requested by the Court, a probation officer, or a victim,

Department of Justice, consistent with resource limitations, assists in probation hearings, including, when available, attending them.

Division of Family Services

Recommendation:

When there is resistance from the caretaker of the child about a clinical assessment, DFS should consider filing a petition for custody to obtain needed services for the child.

Division of Family Services Response:

Division of Family Services paramount concern is child safety. Custody petitions are filed whenever child safety factors cannot be controlled through safety planning.



Division of Family Services-Continued

Recommendation:

- DFS should comply with their policy in the following areas:
 - 1. A new report should be made when abuse or neglect is discovered during the investigation that is different than the report under investigation.
 - 2. A home evaluation and a DELJIS search should be conducted prior to placement with a non-relative caretaker.
 - 3. Decisions by DFS should be clearly documented and show how critical information, both current and historical, was considered.

Division of Family Services Response:

 Division of Family Services policy states new allegations of abuse and neglect are accepted and investigated as separate reports. Policy will be reviewed for clarity. Policy revision and refresher training on reporting new allegations will be implemented as necessary.

Person Responsible: Investigation Program Manager.

Timeframe: Policy Review-January 31, 2009; Training (as indicated) -

March 30, 2009.



Division of Family Services-Continued

Division of Family Services Response:

 Division of Family Services policy is clear that a non-relative caregiver's home be inspected and a DELJIS check conducted for household members over age 12. Policy will be reviewed by investigation and treatment supervisors.

Person Responsible: Investigation and Treatment Program Managers.

Timeframe: January 31, 2009.

3. Under CPAC's approval, Division of Family Services is working to implement chronological history detail in the automated case management system—FACTS.

Recommendation:

When a petition for dependency/neglect, guardianship or custody is filed following a DV homicide when one parent/guardian is a suspect in the homicide of the other parent, DFS should consider petitioning for custody to obtain needed services for the child.

Division of Family Services Response:

Division of Family Services petitions for custody when child safety factors cannot be controlled through safety planning.



Division of Family Services—Continued

Recommendation:

DFS should reinforce that its investigations are independent of law enforcement and its findings, which have a lower standard of proof (preponderance of the evidence), are not contingent on law enforcement filing charges.

Division of Family Services Response:

Practice will be reinforced through discussions at Investigation Workgroups.

Person Responsible: Investigation Program Manager.

Timeframe: January 31, 2009.

Recommendation:

DFS should adhere to the school MOU and not request a school nurse to examine a child for an injury (old or new) that occurred outside the school and the school did not report.

Division of Family Services Response:

The MOU between school districts, charter schools and DOE is under revision. Training on the new MOU will be conducted upon signature and will include this item.

Person Responsible: Investigation Program Manager.

Timeframe: March 30, 2009 (or 45 days from signature).



Domestic Violence Coordinating Council

Recommendation:

The DVCC should provide education to all Judges and Commissioners as it relates to DV offenders who violate probation.

DVCC Response:

The Domestic Violence Coordinating Council will work with the Administrative Office of the Courts' to develop and provide judicial education on domestic violence issues.

Fatal Incident Review Team (FIRT)

Recommendation:

FIRT should organize a mini-retreat to ascertain the specific requirements of mental health committals.

FIRT Response:

The Fatal Incident Review Team held a mini-retreat on May 15, 2007. A representative from Crisis Intervention Services (Mobile Crisis) provided an overview of how a person who is believed to be mentally ill is evaluated. The State of Delaware Attorney General's Office Deputy explained the difference between being "voluntarily" or "involuntarily" committed.

DOMESTIC VIOLENCE COORDINATING COUNCIL

Domestic Violence /Rape Crisis 24-Hour Hotline Numbers

New Castle County

Domestic Violence 302-762-6110

Rape Crisis 302-761-9100

Northern Kent

Domestic Violence 302-678-3886

Kent and Sussex

Domestic Violence 302-422-8058

Rape Crisis 800-262-9800

Bi-lingual Hotline 302-745-9874

DVCC Main Office

New Castle County Courthouse Suite 9425 500 N. King Street Wilmington, DE 19801

Phone: 302-255-0405 Fax: 302-255-2236

www.dvcc.delaware.gov

DVCC Kent and Sussex County Office

Milford State Service Center Suite 105 13 S. W. Front Street Milford, DE 19963

Phone: 302-424-7238 Fax: 302-424-5311

www.dvcc.delaware.gov

Domestic Violence Coordinating Council www.dvcc.delaware.gov